UNITED STATES ENVIRONMENTAL PROTECTION AGENCY Region IX

In The Matter Of:

The Purity Oil Sales Superfund Site Fresno, California

Chevron Corporation
Unocal Corporation
Phillips Petroleum Company
Pacific Gas & Electric Company, Inc.
Southern Pacific Transportation Company
California Department of Transportation
Morrison-Knudsen Engineers, Inc.
Foster Poultry Farms
Cummins West, Inc.

U.S. EPA Docket No.91-28

Respondents

Proceeding Under Section 106(a) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended (42 U.S.C. § 9606(a))

ADMINISTRATIVE ORDER FOR REMEDIAL DESIGN AND REMEDIAL ACTION

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ADMINISTRATIVE ORDER FOR REMEDIAL DESIGN AND REMEDIAL ACTION

I. INTRODUCTION AND JURISDICTION

This Administrative Order directs the above-captioned Respondents ("the Respondents") to perform the remedial design for groundwater extraction, treatment and reinjection as described in the Record of Decision for the Purity Oil Sales Site ("the Site"), dated September 26, 1989, and to implement the design by performing a remedial action. Work required under this Order is further defined in Section IX (Work To Be Performed). This Order is issued to each Respondent by the United States Environmental Protection Agency ("EPA") under the authority vested in the President of the United States by Section 106(a) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended ("CERCLA"), 42 U.S.C. § 9606(a). This authority was delegated to the Administrator of EPA on January 23, 1987, by Executive Order 12580 (52 Fed. Reg. 2926, January 29, 1987), and was further delegated to EPA Regional Administrators on September 13, 1987 by EPA Delegation No. 14-14-B.

II. FINDINGS OF FACT

A. Site Description

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1. The seven-acre Purity Oil Sales site is located approximately one-half mile south of the Fresno city limits, in the township of Malaga. The site is located in a mixed-use area and is surrounded by agricultural and industrial land on the west, small businesses to the north, a residential trailer park and market on the northeast, and a small farm on the southeast.

2. About one-half mile to the west and southwest of the site are fields of oats, alfalfa, cotton, fruit trees, and grapes.

- 3. The Purity Oil site is located in the San Joaquin River drainage basin. The San Joaquin River is approximately 12 miles north of the Purity site. Several irrigation canals are located in the region, including the North Central Canal along the southern site boundary.
- 4. The groundwater aquifer in the Fresno area has been designated as a sole-source aquifer by EPA under the Safe Drinking Water Act. The Fresno sole-source aquifer includes the Purity site within its boundaries.
- 5. The aquifer in the vicinity of the site is unconfined to depths of several hundred feet. Because there is no confining clay zone layer to restrict vertical groundwater flow, the shallow aquifer underlying the Purity site is probably hydrogeologically connected with deeper aquifer zones which provide domestic water supply for the City of Fresno and the surrounding area. Depth to groundwater at the site is between 40 and 50 feet. The present direction of groundwater flow is towards Fresno (the northwest).
- 6. Petroleum waste oils were re-refined at the site from 1934 to the early 1970's. The waste oil was often mixed with solvents. These waste oils and solvents came from businesses such as service stations, car dealers, truck stops, electrical transformer yards, and military facilities. The used oil was re-refined using a number of treatment processes including clarification, chemical addition, dehydration, distillation, and

filtration. The oil and by-products from the refining process were collected and stored in sumps and storage tanks and were disposed of onsite in sludge pits.

- 7. During its history, the recycling facility has changed ownership several times.
- 8. From 1934 to 1948, William Dicky and Ray Turner recycled used oil at the site under the name Para Penn.
- 9. In 1948, William Siegfried and Robert Hall bought the site and operated it under the name Paraco Oil Incorporated.
- 10. In 1965, the site and operation were sold to Michael Marcus who operated it under the name Purity Oil Sales, Incorporated.
- 11. In 1974, Michael Marcus changed the name of Purity Oil Sales to O.J. Refinery.

B. Regulatory and Enforcement History

- 1. In June 1973, Purity Oil began complying with a Fresno County Superior Court order to empty and backfill the waste pits. Although the waste pits were backfilled by January 1975, no evidence is available to indicate that petroleum wastes stored in the pits were emptied.
- 2. In January 1975, the California Regional Water Quality Control Board, Central Valley Region (RWQCB) issued a Cleanup and Abatement Order to O.J. Refinery.
- 3. In January 1975, the Fresno County District Attorney advised O.J. Refinery that the County would enforce a preliminary injunction prohibiting the operation of the plant.
- 4. In 1975, Michael Marcus filed for bankruptcy, and the site was taken by the State of California for nonpayment of

taxes.

- 5. A fire at the site in 1976 destroyed the main warehouse building and adjacent equipment. The remaining equipment was removed from the site, and the area was partially regraded.
- 6. In 1979, the State of California sold the property to William Enns. In 1980, the Department of Health Services (DHS), informed William Enns of a serious hazardous waste problem on his property and requested a cleanup plan. Enns sued the State requesting a recision of the sale. In 1982, the recision was granted, and the site was returned to the State of California.
- 7. The Central Valley Regional Water Quality Control Board (RWQCB) obtained surface-water samples from the North Central Canal in 1980. One year later, the RWQCB also conducted groundwater sampling from private wells near the site.
- 8. In February 1982, the EPA Emergency Response Team, DHS, and RWQCB carried out a joint site investigation that included surface and subsurface soil sampling, monitoring well installation, and groundwater sampling. Air quality data were also obtained to monitor the release of vapors during sampling and drilling. This investigation indicated that the onsite soil and groundwater contained volatile organic compounds, semi-volatile organic compounds and inorganic compounds.
- 9. The site was included on the EPA National Priority List in December 1982, pursuant to Section 105 of CERCLA, 42 U.S.C. Section 9605, as set forth at 40 C.F.R. Part 300.
- 10. DHS was designated the lead agency for the site. Field explorations and chemical testing performed by the State's consultants, Harding Lawson Associates (HLA), were completed in

September 1984. DHS issued a Remedial Investigation Report on May 12, 1986. During HLA's Remedial Investigation, the EPA Emergency Response Team removed approximately 1,800 cubic yards of hazardous oily/tarry materials from the site.

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- In January 1986, EPA assumed the lead for the site and expanded the Remedial Investigation work performed by DHS to include additional soil and groundwater studies, pursuant to CERCLA and the National Contingency Plan, 40 C.F.R. Part 300.
- During September 1987, EPA removed approximately 33,000 gallons of waste oil and water from Tank No. 1 to eliminate the potential for an oil spill.
- The Remedial Investigation (RI) Report prepared by EPA was released in October 1988.
- Pursuant to Section 117 of CERCLA, 42 U.S.C. § 9617, EPA published notice of the completion of the Feasibility Study Report ("FS"). In April 1989, opportunity was provided for public comment on the proposed remedial action when the FS Report and the proposed plan were released to the public.
- EPA's decision selecting the groundwater remedial action to be implemented at the site is embodied in a final Record of Decision ("ROD"), executed on September 26, 1989, upon which the State had a reasonable opportunity to review and comment, and for which the State has given its concurrence. Record of Decision is attached to this Order as Appendix 1 and is incorporated by reference. The Record of Decision is supported by an administrative record that contains the documents and information upon which EPA based the selection of the response 28 action. The Administrative Record was made available to the

public in April 1989 and is available in the Fresno County Central Library.

- 16. The Respondents, Chevron Corporation, Unocal Corporation, Phillips Petroleum Company, Pacific Gas & Electric Company, Inc., Southern Pacific Transportation Company, California Department of Transportation, Morrison-Knudson Engineers, Inc., Foster Poultry Farms, and Cummins West, Inc., each generated waste oil and solvents which were picked up by Para Penn, Paraco, or Purity Oil employees for recycling. During this process sludge from Respondents' waste oil was disposed of at the site. The sludge contained hazardous substances.
- 17. On April 1, 1991, EPA issued special notice letters to Respondents, as well as other parties pursuant to Section 122(e) of CERCLA, providing all of them with the opportunity to perform or finance the remedial action selected in the ROD.
- 18. In response to the special notice letters, EPA entered into negotiations with the Potentially Responsible Parties for the performance of the remedial action. The negotiations failed to result in settlement.

C. Groundwater Contamination

1. The contaminants found in groundwater at the site, which exceed State or Federal drinking water standards include (in parts per billion):

1	<u> </u>		<u>Maximum</u>
2	<u>Contaminant</u>	Standard Co	oncentration Detected
3	Trichloroethylene	5 ,	8
4	1,2-Dichloroethane	.5	8
5	1,1-Dichloroethane	5	53
6	1,1-Dichloroethene	6	12
7	Benzene	1	16.9
8	Vinyl Chloride	•5	3
9	Carbon Tetrachloric	de .5	13
10	Cis-1,2-DCE	6	220
11	Trans-1,2-DCE	10	19
12	Iron	300	1,540
13	Manganese	50	2,520
14	III. <u>co</u> i	NCLUSIONS OF LAW	AND DETERMINATIONS

- A. The Purity Oil Sales Site and any other area where hazardous substances have come to be located is a "facility" as defined in Section 101(9) of CERCLA, 42 U.S.C. § 9601(9).
- B. Each Respondent is a "person" as defined in Section 101(21) of CERCLA, 42 U.S.C. § 9601(21).

- C. Respondents are each a "liable party" as defined in Section 107(a) of CERCLA, 42 U.S.C. § 9607(a) because each arranged for the disposal or treatment, or arranged with a transporter for transport for disposal or treatment of hazardous substances which each owned or possessed, and are subject to this Order under Section 106(a) of CERCLA, 42 U.S.C. § 9606(a).
- D. The substances listed in paragraph II(C)(1) are found at the Site and are "hazardous substances" as defined in Section 101(14) of CERCLA, 42 U.S.C. § 9601(14).

The past disposal and migration of hazardous substances from the Site constitute "releases" as defined in Section 101(22) of CERCLA, 42 U.S.C. § 9601(22).

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- 4 The potential for future migration of hazardous substances 5 from the Site poses a threat of a "release" as defined in Section 101(22) of CERCLA, 42 U.S.C. § 9601(22).
 - G. The release and threat of release of one or more hazardous substances from the facility presents an imminent and substantial endangerment to the public health or welfare or the environment.
- H. The contamination and endangerment at this Site constitute 10 an indivisible injury. 11
- 12 The actions required by this Order are necessary to protect 13 the public health, welfare, and the environment.

IV. NOTICE TO THE STATE

On September 23, 1991, prior to issuing this Order, EPA notified the State of California, Department of Toxic Substances Control, that EPA would be issuing this Order.

V. ORDER

Based on the foregoing, the Respondents are hereby ordered to comply with the following provisions, including but not limited to all attachments to this Order, all documents incorporated by reference into this Order, and all schedules and deadlines in this Order, attached to this Order, or incorporated by reference into this Order.

VI. <u>DEFINITIONS</u>

Unless otherwise expressly provided herein, terms used in this Order which are defined in CERCLA or in regulations promulgated under CERCLA shall have the meaning assigned to them in the statute or its implementing regulations. Whenever terms listed below are used in this Order or in the documents attached to this Order or incorporated by reference into this Order, the following definitions shall apply:

"CERCLA" shall mean the Comprehensive Environmental
Response, Compensation, and Liability Act of 1980, as amended, 42
U.S.C. §§ 9601, et seq.

"Clean-up Standard(s)" shall mean the criteria respecting the degree of clean-up to be achieved in the groundwater at the Site. These criteria shall include those identified in the ROD, those established by the applicable or relevant and appropriate requirements ("ARARS") identified in the ROD, and those set forth in Section IX (Work To Be Performed).

"Day" shall mean a calendar day unless expressly stated to be a working day. "Working day" shall mean a day other than a Saturday, Sunday, or Federal holiday. In computing any period of time under this Order, where the last day would fall on a Saturday, Sunday, or Federal holiday, the period shall run until the end of the next working day.

"EPA" shall mean the United States Environmental Protection Agency.

"National Contingency Plan" or "NCP" shall mean the National Contingency Plan promulgated pursuant to Section 105 of CERCLA, 42 U.S.C. § 9605, codified at 40 C.F.R. Part 300, including any amendments thereto.

"Operation and Maintenance" or "O&M" shall mean all activities required under the Operation and Maintenance Plan developed by the Respondents pursuant to this Order and Section

IX, (Work To Be Performed) and approved by EPA.

"Oversight" shall mean the United States' and/or its contractors' inspection of remedial work and all other actions taken to verify the adequacy of all activities undertaken and reports submitted by the Respondent as required under the terms of this Order.

"Performance Standards" shall mean those cleanup standards, standards of control, and other substantive requirements, criteria or limitations, identified in the Record of Decision and Section IX (Work To Be Performed), that the Remedial Action and work required by this Order must attain and maintain.

"Record of Decision" or "ROD" shall mean the EPA Record of Decision relating to the Site, signed on September, 26, 1989, by the Regional Administrator, EPA Region 9, and all attachments thereto.

"Remedial Action" or "RA" shall mean those activities, except for Operation and Maintenance, to be undertaken by the Respondents to implement the final plans and specifications as approved by EPA, including any additional activities required under Sections IX, X, XI, XII, and XXI of this Order.

"Remedial Design" or "RD" shall mean those activities to be undertaken by the Respondents to develop the final plans and specifications for the Remedial Action pursuant to the Statement of Work and this Order.

"Response Costs" shall mean all costs including, administrative, enforcement, removal, investigative and remedial or other direct and indirect costs and accrued interest thereon, incurred by the United States pursuant to CERCLA. Response costs

also include but are not limited to oversight costs, which are the costs of overseeing the Work, such as the costs of reviewing or developing plans, reports and other items pursuant to this Order and costs associated with verifying the Work.

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"Section" shall mean a portion of this Order identified by a roman numeral, and includes one or more paragraphs.

"Site" or "Purity Oil Sales Superfund Site" shall mean the property located at 3281 South Maple Avenue, Fresno, California including all areas where waste materials were disposed or have come to be located.

"SOW" shall mean the Statement of Work for impementation of the Remedial Action and Operation and Maintenance at the Site, as set forth in Appendix 2 to this Order and any modifications made under this Order.

"State" shall mean the State of California.

"United States" shall mean the United States of America.

"Waste Material" shall mean (1) any "hazardous substance" under Section 101(14) of CERCLA, 42 U.S.C. § 9601(14).

"Work" shall mean all activities the Respondent is required to perform under this Order, including Remedial Design, Remedial Action, Operation and Maintenance, and any activities required to be undertaken pursuant to Sections IX (Work To Be Performed) through XX (Administrative Record) of this Order.

"Work Plan" shall mean the work plan developed by the Respondents and approved by EPA which details the work to be conducted pursuant to this Order.

VII. NOTICE OF INTENT TO COMPLY

Respondents shall each provide, not later than five (5)

days after the effective date of this Order, written notice to EPA's Remedial Project Manager (RPM) stating whether or not it will comply with the terms of this Order. If Respondents, or any one of them, do not unequivocally commit to perform the requirements of this Order, they, or each so refusing, shall be deemed to have violated this Order and to have failed or refused to comply with this Order. Respondents' written notice shall describe, using facts that exist on or prior to the effective date of this Order, any "sufficient cause" defenses asserted by Respondents under Sections 106(b) and 107(c)(3) of CERCLA, 42 U.S.C. §§ 9606(b), 9607(c)(3). The absence of a response by EPA to the notice required by this paragraph shall not be deemed to be acceptance of Respondents' assertions.

VIII. PARTIES BOUND

- A. This Order shall apply to and be binding upon the Respondents identified in Section II.B.16, their directors, officers, employees, agents, successors, and assigns.

 Respondents are jointly and severally responsible for carrying out all activities required by this Order. No change in the ownership, corporate status, or other control of Respondents shall alter any of the Respondents' responsibilities under this Order.
- B. Respondents shall provide a copy of this Order to any prospective owners or successors before a controlling interest in Respondents' assets, property rights, or stock are transferred to the prospective owner or successor. Respondents shall provide a copy of this Order to each contractor, sub-contractor,

laboratory, or consultant retained to perform any Work under this

Order, within five days after the effective date of this Order or on the date such services are retained, whichever date occurs later. Respondents shall also provide a copy of this Order to each person representing any Respondent with respect to the Site or the Work and shall condition all contracts and subcontracts entered into hereunder upon performance of the Work in conformity with the terms of this Order. With regard to the activities undertaken pursuant to this Order, each contractor and subcontractor shall be deemed to be related by contract to the Respondents within the meaning of Section 107(b)(3) of CERCLA, 42 U.S.C. § 9607(b)(3). Notwithstanding the terms of any contract, Respondents are (and each Respondent is) responsible for compliance with this Order and for ensuring that their (its) contractors, subcontractors and agents comply with this Order, and perform any Work in accordance with this Order.

IX. WORK TO BE PERFORMED

A. General Obligations

- 1. Respondents shall cooperate with EPA in providing information regarding the Work to the public. As requested by EPA,
 Respondents shall participate in the preparation of such information for distribution to the public and in public meetings which may be held or sponsored by EPA to explain activities at or relating to the Site.
- 2. Notwithstanding any approvals which may be granted by the United States or other governmental entities, Respondents shall assume any and all liability arising from or relating to their contractors, subcontractors, or any other person acting on their behalf in the performance of the Remedial Action or their

failure to perform fully or complete the Remedial Action.

- 3. Respondents shall appoint a representative ("Project Coordinator") designated by them to act on their behalf to coordinate the Remedial Action. Within 5 days after the effective date of this Order, Respondents shall notify EPA in writing of the name and qualifications of the Project Coordinator, including the support entities and staff, proposed to be used in carrying out Work under this Order. If at any time Respondents propose to use a different Project Coordinator, Respondents shall notify EPA and shall obtain approval from EPA before the new Project Coordinator performs any Work under this Order.
- 4. EPA will review Respondents' selection of a Project Coordinator according to the terms of this paragraph. If EPA disapproves of the selection of the Project Coordinator, Respondents shall submit to EPA within 30 days after receipt of EPA's disapproval of the Project Coordinator previously selected, a list of Project Coordinators, including primary support entities and staff, that would be acceptable to Respondents. EPA will thereafter provide notice to Respondents of the names of the Project Coordinators that are acceptable to EPA. Respondents may then select any approved Project Coordinator from that list and shall notify EPA of the name of the Project Coordinator selected within twenty-one (21) days of EPA's designation of approved Project Coordinator.
- 5. Within twenty-one (21) days after the effective date of this Order, the Respondents shall submit to EPA for approval a Communication and Coordination Plan (CCP) that specifies the

- requirements and procedures by which the Respondents will communicate and coordinate with one another in carrying out the requirements of the Order. The CCP shall include at a minimum the following:
- a. <u>Communication Strategy</u> The Respondents shall specify how the Project Coordinator and the individual Respondents will communicate and disseminate information relative to this Order. The name, title, address and telephone number of the primary contact person for each Respondent shall be included in the communication strategy.
- b. <u>Coordination of Efforts</u> The Respondents shall describe with specificity how the technical, financial, and administrative requirements of this Order are to be coordinated and distributed among and performed by the Respondents. The CCP shall describe the obligations of each and every Respondent in full.
- 6. Each Respondent shall sign the CCP (by a duly authorized representative if the Respondent is other than a natural person) prior to its submission to EPA. Failure of any Respondent to sign the CCP will constitute a violation of this Order by the individual Respondent.
- 7. The Respondents shall submit all proposed changes or amendments to the CCP to EPA for approval.
- 8. The CCP as approved by EPA shall be incorporated into and enforceable under this Order.
- 9. While Respondents may collect, stage, and secure materials on-site, they shall not, in performance of response

activities under this Order, treat and redeposit material back into the Site without the presence and approval of EPA or EPA's designated oversight personnel.

- 10. Respondents shall dispose of any materials taken offsite in compliance with the EPA's Revised Procedures for
 Implementating Off-Site Response Actions ("Offsite Policy" EPA
 OSWER Directive 9834.11, November 13, 1987) and any amendments
 thereto and the California Code of Regulations (CCR), Title 22,
 Chapter 30, Article 6.5, Requirements for Transporters of
 Hazardous Waste.
- 11. Respondents shall submit all reports (daily, weekly, monthly, etc.) prepared by their contractors and subcontractors to EPA's designated oversight personnel, according to the schedules set forth in the SOW.
- 12. Respondents shall sample and monitor groundwater as specified in the SOW.

B. <u>IDENTIFICATION OF AND OBLIGATIONS REGARDING DOCUMENTS</u>

TO BE SUBMITTED TO EPA

"DELIVERABLES"

1. Remedial Design Plan: Within 30 days of the effective date of this Order, Respondents shall submit a draft work plan to EPA for the design of the Remedial Action at the Site ("Remedial Design Work Plan"). The Remedial Design Work Plan shall provide for design of the remedy set forth in the ROD in accordance with the SOW and, upon its approval by EPA, shall be incorporated into and become enforceable under this Order. In accordance with the attached SOW, the Respondents shall submit to

EPA a Health and Safety Plan for field design activities which conforms to the applicable Occupational Safety and Health Administration and EPA requirements including, but not limited to, 29 C.F.R. § 1910.120.

- a. The Remedial Design Work Plan shall include plans and schedules for implementation of all remedial design and predesign tasks identified in the SOW, including, but not limited to, plans and schedules for the completion of: Any additional field or pilot testing work necessary to complete each component of the Remedial Action; Sampling and Analysis Plan; Quality Assurance Project Plans (QAPPs); Health & Safety Plan; Preliminary Design Submittals; Intermediate Design Submittals; Pre-final and Final Design Submittals. In addition, the Remedial Design Work Plan shall include a schedule for completion of the Remedial Action Work Plan.
- b. Upon approval by EPA of the Remedial Design Work
 Plan, Respondents shall implement the Remedial Design Work Plan
 in accordance with the schedule approved by EPA. The Respondents
 shall submit all plans, submittals and other deliverables
 required under the approved Remedial Design Work Plan in
 accordance with the approved schedule for review and approval
 pursuant to the SOW. Unless otherwise directed by EPA,
 Respondents shall not commence further Remedial Design Activities
 at the Site prior to approval of the Remedial Design Work Plan.
- c. The preliminary design submittal shall include, at a minimum, the following: (1) design criteria to achieve the Performance Standards; (2) results of additional field sampling;

- (3) project delivery strategy; (4) preliminary plans, drawings and sketches; (5) required specifications in outline form; and (6) preliminary construction schedule.
- d. The Pre-final and Final design submittals shall include, at a minimum, the following: (1) plans and specifications; (2) Remedial Action project schedule; (3) Remedial Action Health and Safety Plan; (4) Remedial Action Sampling and Analysis Plan; (5) Construction Quality Assurance Project Plan (CQAPP); (6) Operation and Maintenance Plan; (7) and Operation and Maintenance Quality Assurance Project Plan. The CQAPP, which shall detail the approach to quality assurance during construction activities at the site, shall specify a quality assurance official ("QA Official"), independent of the Supervising Contractor, to conduct a quality assurance program during the construction phase of the project.

2. Remedial Action Work Plan

- a. Respondents shall submit, a work plan for the performance of the Remedial Action at the Site ("Remedial Action Work Plan") with the final design. The Remedial Action Work Plan shall provide plans and schedules for construction of the components of the Remedial Action, in accordance with SOW, as set forth in the design plans and specifications in the approved final design submittal. Upon its approval by EPA, the Remedial Action Work Plan shall be incorporated into and become enforceable under this Order.
- b. The Remedial Action Work Plan shall contain all items specified in the attached SOW, including the following:

(1) the schedule for completion of the Remedial Action; (2) method for selection of the contractor; (3) schedule for developing and submitting other required Remedial Action Plans; (4) methodology for implementation of the Construction Quality Assurance Plan; (5) methods for satisfying ARARs and permitting requirements; (6) methodology for implementation of the Operation and Maintenance Plan; (7) methodology for implementation of the Contingency Plan; (8) tentative formulation of the Remedial Action Team; (9) construction quality control plan (by constructor); and (10) procedures and plans for the decontamination of equipment and the disposal of contaminated materials, and (11) a description of the monitoring plan to be implemented to demonstrate compliance with ROD standards through confirmation sampling. The Remedial Action Work Plan shall include a schedule for implementation of all Remedial Action tasks identified in the final design submittal and shall identify the initial formulation of the Settling Defendants' Remedial Action Project Team (including, but not limited to, the Supervising Contractor).

c. Upon approval by EPA of the Remedial Action Work
Plan, Respondents shall implement the activities required under
the Remedial Action Work Plan in accordance with the provisions
of the Remedial Action Work Plan, including the schedule as
approved by EPA. The Respondents shall submit all plans,
submittals, or other deliverables required under the approved
Remedial Action Work Plan in accordance with the approved
schedule for review and approval pursuant to the SOW. Unless

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otherwise directed by EPA, Respondents shall not commence physical on-site activities at the Site prior to approval of the Remedial Action Work Plan.

- 3. Monthly Progress Reports: The Respondents shall provide monthly written progress reports to EPA. These progress reports shall be submitted by the 10th of each month for work done the preceding month and planned for the current month, including sampling events. The first monthly report pursuant to this Order will be due by the tenth of the calendar month immediately following the effective date of this Order. The progress reports shall include, but not be limited to the information as described in Task 8.1 of the SOW.
- 4. Annual Monitoring Report: The Respondents shall submit an Annual Report to EPA within two (2) weeks after receipt of validated data for the final monthly sampling event of each calendar year until the Work is completed. The Annual Report shall summarize the groundwater monitoring data and the treatment system operational data, as appropriate, for the previous year. This Annual Report shall contain, but not be limited to a summary of the information collected over the previous year, as described in Task 8.3 of the SOW.
- 5. <u>Confirmation Sampling Plan</u>: Respondents shall submit a Confirmation Sampling Plan that describes the sampling program to be completed to verify that Clean-up Standards have been achieved.
- 6. Respondents shall submit a draft and a final copy of each of the deliverables as described above (except the monthly

report and the Annual Reports) pursuant to the schedule described and attached to the SOW. Any failure of the Respondents to submit a deliverable in compliance with the schedule will be deemed a violation of this Order.

- 7. After review of any deliverable, plan, report, or other item which is required to be submitted for review and approval pursuant to this Order, EPA may: (a) approve the submission; (b) approve the submission with modifications; (c) disapprove the submission and direct Respondents to re-submit the document after incorporating EPA's comments; or (d) disapprove the submission and assume responsibility for performing all or any part of the response action. As used in this Order, the terms "approval by EPA", "EPA approval" or a similar term mean the action described in subparagraphs (a) or (b) of this paragraph.
- 8. In the event of approval or approval with modifications by EPA, Respondents shall proceed to take any action required by the deliverable, plan, report, or other item, as approved or modified by EPA.
- 9. Upon receipt of the notice of disapproval or a request for modification, Respondents shall, within fourteen (14) days, correct the deficiencies and resubmit the deliverable, plan, report or other item for approval. Notwithstanding the notice of disapproval, Respondents shall proceed, at the direction of EPA, to take any action required by any non-deficient portion of the submission.
- 10. If any submission is not approved by EPA, Respondents shall be deemed to be in violation of this Order.

- 11. The Work performed by the Respondents pursuant to this Order shall, at a minimum, achieve the Performance Standards.
- C. <u>ADDITIONAL OBLIGATIONS</u>: Work To Be Performed
- 1. Neither the Work Plan nor any approvals, permits or other permissions which may be granted by EPA related to this Order constitute a warranty or representation of any kind by the United States that the Work Plan will achieve the standards set forth in the ROD, and in the SOW, and shall not foreclose the United States from seeking performance of all terms and conditions of this Order.

Nothing in this Order shall be construed to relieve Respondents of their obligations to achieve all Clean-up Standards and Performance Standards set forth in the ROD and in the SOW. Following termination of this Order, if post-termination monitoring indicates that the groundwater Clean-up Standards are being exceeded, Respondents shall recommence treatment of the groundwater until Clean-up Standards have been achieved.

2. Respondents shall meet all Clean-up Standards and Performance Standards identified in the ROD and the SOW, including, but not limited to the following:

Groundwater on-site shall be treated to meet all Clean-up Standards specified in each of the subparagraphs below. "On-site" shall mean the areal extent of contamination and all areas in close proximity to the contamination necessary for implementation of the Remedial Action.

a. All Maximum Contaminant Levels (MCLs) established under

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the Safe Drinking Water Act at the time of entry of this Order or at any subsequent time while the Order is in effect, including but not limited to, the following MCL's currently established at 40 C.F.R. Part 141, Subpart B, and

b. All State of California MCLs established under the California Administrative Code, Title 22, Division 4, at the time of entry of this Order or at any subsequent time while the Order is in effect, including but not limited to the following MCLs currently established at the California Administrative Code, Title 22, Division 4, Sections 64435 - 64445.1 and/or State Action Levels established under the authority of the California Health and Safety Code, Chapter 6.5, Sections 25150 and 25159; Chapter 6.6, Section 25187(a); and Chapter 6.8, Sections 25355.5 and 25356.1(c) at the time of entry of this Order or at any subsequent time while the Order is in effect.

Current clean-up standards based on subparagraphs (1) & (2) above include but are not limited to the following:

18	<u>Contaminant</u>	Standard (ppb)
19	Trichloroethylene	5
20	1,2-Dichloroethane	•5
21	1,1-Dichloroethane	5
22	1,1-Dichloroethene	6
23	Benzene	1
24	Vinyl Chloride	.5
25	Carbon Tetrachloride	•5
26	Cis-1,2-DCE	6
27	Trans-1,2-DCE	10
	1	

Manganese

In the event that applicable state standards are more stringent, those standards shall govern.

- 3. In the event EPA determines that the Respondents have failed to implement the Remedial Action or any portions thereof in a timely or adequate manner, the EPA or its designate may perform such portions of the Remedial Action as EPA determines may be necessary. If EPA performs all or portions of the Remedial Action because of the Respondents' failure to comply with their obligations under this Order, the Respondents shall be liable to EPA for the costs of doing such work pursuant to Section 107(a) of CERCLA, plus civil penalties and treble damages as set forth in Section XX.E of this Order.
- 4. All documents made pursuant to this Order and submitted to EPA for approval shall be sent by overnight mail or some equivalent delivery service.
- 5. Within thirty (30) days after Respondents conclude that the Remedial Action has been fully performed, Respondents shall so notify EPA and shall schedule and conduct a pre-certification inspection to be attended by Respondents and EPA. Within thirty (30) days of the pre-certification inspection Respondents shall submit a Work Completion Report. If, after completion of the pre-certification inspection and receipt and review of the Work Completion Report, EPA determines that the Remedial Action or any portion thereof have not been completed in accordance with this Order, EPA shall notify Respondents in writing of the activities

that must be undertaken to complete the Remedial Action and shall set forth in the notice a schedule for performance of such activities. Respondents shall perform all activities described in the notice in accordance with the specifications and schedules established therein. If EPA concludes, following the initial or any subsequent certification of completion by Respondents that the Remedial Action has been fully performed in accordance with this Order, EPA may notify Respondents that the Remedial Action has been fully performed. EPA's notification shall be based on present knowledge and Respondents' certification to EPA, and shall not limit EPA's right to perform periodic reviews pursuant to Section 121(c) of CERCLA, 42 U.S.C. § 9621(c), or to take or require any action that in the judgment of EPA is appropriate at the Site, in accordance with 42 U.S.C. §§ 9604, 9606, or 9607.

6. Within thirty (30) days after Respondents conclude that all phases of the Work have been fully performed, that the Performance Standards have been attained, and that all Operation and Maintenance activities have been completed, Respondents shall submit to EPA a Work Completion Report certifying that the Work has been completed in full satisfaction of the requirements of this Order. EPA shall require such additional activities as may be necessary to complete the Work or EPA may, based upon present knowledge and Respondents' certification to EPA, issue written notification to Respondents that the Work has been completed, as appropriate, in accordance with procedures determined by EPA for Respondents' certification of completion of the Remedial Action. EPA's notification shall not limit EPA's right to perform

periodic reviews pursuant to Section 121(c) of CERCLA, 42 U.S.C. § 9621(c), or to take or require any action that in the judgment of EPA is appropriate at the Site or study area, in accordance with 42 U.S.C. §§ 9604, 9606, or 9607.

X. ADDITIONAL WORK

- A. In the event that EPA or Respondents determine that additional response work is necessary to protect human health and the environment, to meet the clean-up standards described in the ROD, the SOW, or in Section IX (Work To Be Performed) of this Order, Respondents shall implement such additional work.

 Notification of any additional work will be provided to the Project Coordinator.
- B. Unless otherwise stated by EPA, within 30 days of receipt of notice by EPA that additional work is necessary pursuant to this Section, the Respondents shall submit a work plan as specified by EPA. The plan shall conform to the requirements in Section IX (Work To Be Performed).
- C. Any additional work determined to be necessary by Respondents is subject to approval by EPA prior to implementation.
- D. Any additional work determined to be necessary by Respondents and approved by EPA, or determined to be necessary by EPA to protect human health and the environment, to carry out the remedy described in the ROD, or meet the Clean-up Standards, shall be completed by Respondents in accordance with the standards, specifications, and schedules approved by EPA.
 - E. If EPA disapproves the plan pursuant to the provisions

of Section IX (Work To Be Performed), within 14 days of such disapproval, Respondents, consistent with Section IX (Work to Be Performed), shall submit a modified plan.

F. Respondents shall promptly implement the plan as approved or modified by EPA.

XI. EPA PERIODIC REVIEW

Under Section 121(c) of CERCLA, 42 U.S.C. § 9621(c), and any applicable regulations, EPA may review the Site to assure that the Work performed pursuant to this Order adequately protects human health and the environment. Until such time as EPA certifies completion of the Work, Respondents shall conduct the requisite studies, investigations, or other response actions as determined necessary by EPA in order to permit EPA to conduct the review under Section 121(c) of CERCLA. As a result of any review performed under this paragraph, Respondents may be required to perform additional Work or to modify Work previously performed.

XII. ENDANGERMENT AND EMERGENCY RESPONSE

A. In the event of any action or occurrence during the performance of the Work which causes or threatens to cause a release of a hazardous substance or which may present an immediate threat to public health or welfare or the environment, Respondents shall immediately take all appropriate action to prevent, abate, or minimize the threat, and shall immediately notify the EPA Remedial Project Manager. If this person is not available, Respondents shall notify the EPA Emergency Response Unit, Region 9. Respondents shall take such action in consultation with EPA's RPM, and in accordance with all

applicable provisions of this Order, including but not limited to the Health and Safety Plan and the Contingency Plan. In the event that Respondents fail to take appropriate response action as required by this Section, and EPA takes that action instead, Respondents shall be liable to EPA for all costs of the response action pursuant to Section 107 of CERCLA.

B. Nothing in the preceding paragraph shall be deemed to limit any authority of the United States to take, direct, or order all appropriate action to protect human health and the environment or to prevent, abate, or minimize an actual or threatened release of hazardous substances on, at, or from the Site.

XIII. COMPLIANCE WITH APPLICABLE LAWS

- A. All activities conducted by Respondents pursuant to this Order shall be performed in accordance with the requirements of all Federal and state laws and regulations. EPA has determined that the activities contemplated by this Order are consistent with the National Contingency Plan (NCP) if performed in full compliance with the ROD, this Order, and the plans and schedules approved here under.
- B. Except as provided in Section 121(e) of CERCLA and the NCP, no permit shall be required for any portion of the Work conducted entirely on-Site; however, Respondents shall meet all substantive requirements of ARARs as set forth in the ROD. Where any portion of the Work requires a Federal or state permit or approval, Respondents shall submit timely applications and take all other actions necessary to obtain and to comply with all such

permits or approvals.

C. This Order is not, and shall not be construed to be, a permit issued pursuant to any Federal or state statute or regulation.

XIV. REMEDIAL PROJECT MANAGER

A. All communications, whether written or oral, from Respondents to EPA shall be directed to EPA's Remedial Project Manager. Respondents shall submit to EPA four copies of all deliverables, documents, including plans, reports, and other correspondence, which are developed pursuant to this Order, and shall send these documents by overnight mail.

EPA's Remedial Project Manager (RPM) is:

Janet Rosati EPA H-6-1 75 Hawthorne San Francisco, CA 94105

- B. EPA has the unreviewable right to change its Remedial Project Manager. If EPA changes its Remedial Project Manager, EPA will inform Respondents in writing of the name, address, and telephone number of the new Remedial Project Manager.
- C. EPA's RPM shall have the authority lawfully vested in Remedial Project Managers and On-Scene Coordinators (OSC) by the National Contingency Plan, 40 C.F.R. Part 300. EPA's RPM shall have authority, consistent with the National Contingency Plan, to halt any work required by this Order, and to take any necessary response action.

XV. SITE ACCESS AND DATA/DOCUMENT AVAILABILITY

A. To the extent that the Site or other areas where work is to be performed is presently owned or controlled by parties other

than those bound by this Order and to the extent that access to or easements over property is required for the proper and complete performance of this Order, Respondents shall obtain access agreements from the present owners or those persons who have control over the property, including lessees, within sixty (60) days of the effective date of this Order. Site access agreements shall provide access to EPA, its contractors and representatives, and to Respondents and their Contractor(s) and authorized representatives, and such agreements shall specify that Respondents are not EPA's representatives with respect to liability associated with Site activities.

- B. Respondents shall save and hold harmless the United States and its officials, agents, employees, contractors, subcontractors, or representatives for or from any and all claims or causes of action or other costs incurred by the United States including but not limited to attorneys fees and other expenses of litigation and settlement arising from or on account of acts or omissions of Respondents, their officers, directors, employees, agents, contractors, subcontractors, and any persons acting on their behalf or under their control, in carrying out activities pursuant to this Order.
- C. In the event that site access agreements are not obtained within the sixty (60) day period, Respondents shall notify EPA within sixty five (65) days of the effective date of this Order regarding both the lack of, and efforts to obtain, such agreements. If Respondents fail to gain access within 60 days, they shall continue to use best efforts to obtain access until

access is granted. For purposes of this paragraph, "best efforts" includes but is not limited to, seeking judicial assistance and the payment of money as consideration for access.

- Respondents or any of their agents or representatives shall allow EPA and its authorized representatives and contractors to enter and freely move about all property at the Site and off-Site areas subject to or affected by the work under this Order or where documents required to be prepared or maintained by this Order are located, for the purposes of inspecting conditions, activities, the results of activities, records, operating logs, and contracts related to the Site or Respondents and its representatives or contractors pursuant to this Order; reviewing the progress of the Respondents in carrying out the terms of this Order; conducting tests as EPA or its authorized representatives or contractors deem necessary; using a camera, sound recording device or other documentary type equipment; and verifying the data submitted to EPA by Respondents. Respondents shall allow EPA and its authorized representatives to enter the Site, to inspect and copy all records, files, photographs, documents, sampling and monitoring data, and other writings related to work undertaken in carrying out this Order. Nothing herein shall be interpreted as limiting or affecting EPA's right of entry or inspection authority under Federal law.
- E. Respondents may assert a claim of business confidentiality covering part or all of the information submitted to EPA pursuant to the terms of this Order under 40 C.F.R.

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§ 2.203, provided such claim is not inconsistent with Section 104(e)(7) of CERCLA, 42 U.S.C. § 9604(e)(7) or other provisions of law. This claim shall be asserted in the manner described by 40 C.F.R. § 2.203(b) and substantiated by Respondents at the time the claim is made. Information determined to be confidential by EPA will be given the protection specified in 40 C.F.R. Part 2. If no such claim accompanies the information when it is submitted to EPA, it may be made available to the public by EPA or the state without further notice to the Respondents. Respondents shall not assert confidentiality claims with respect to any data related to Site conditions, sampling, monitoring or any other information addressed by Section 104(e)(7)(F).

- F. Respondents shall maintain for the period during which this Order is in effect, an index of documents that Respondents claim contain confidential business information. The index shall contain, for each document, the date, author, addressee, and subject of the document. Upon written request from EPA, Respondents shall submit a copy of the index to EPA.
- G. Any person obtaining access to the Site pursuant to this provision shall comply with all applicable provisions of the Worker Health and Safety Plan as submitted pursuant to the SOW.
- H. Notwithstanding any provision of this Order, the United States retains all of its access authorities and rights under CERCLA, RCRA and any other applicable federal statute or authority.
- I. Each Respondent shall provide to EPA upon request, copies of all documents and information within its possession and/or

control or that of its contractors or agents relating to activities at the Site or to the implementation of this Order, including but not limited to trucking logs, receipts, reports, correspondence, or other documents or information related to the Work. Each Respondent shall also make available to EPA for purposes of investigation, information gathering, or testimony, its employees, agents, or representatives with knowledge of relevant facts concerning the performance of the Work.

XVI. RECORD PRESERVATION

A. Until ten (10) years after EPA provides notice to Respondents that the Work has been completed, each Respondent shall preserve and retain all records and documents in its possession or control, including the documents in the possession or control of their contractors and agents on and after the effective date of this Order that relate in any manner to the Site. At the conclusion of this document retention period, each Respondent shall notify the United States at least ninety (90) calendar days prior to the destruction of any such records or documents, and upon request by the United States, Respondent shall deliver any such records or documents to EPA.

B. Within 10 days after the effective date of this Order, each Respondent shall submit a written certification to EPA's RPM that they have not altered, mutilated, discarded, destroyed or otherwise disposed of any records, documents or other information relating to their potential liability with regard to the Site since notification of potential liability by the United States or the State or the filing of suit against it regarding the Site.

Respondents shall not dispose of any such documents without prior approval by EPA. Each Respondent shall, upon EPA's request and at no cost to EPA, deliver the documents or copies of the documents to EPA.

XVII. DELAY IN PERFORMANCE

- A. Any delay in performance of this Order that, in EPA's judgment, is not properly justified by Respondents under the terms of this Section shall be considered a violation of this Order. Any delay in performance of this Order shall not affect Respondents' obligations to fully perform all obligations under the terms and conditions of this Order.
- B. Respondents shall notify EPA of any delay or anticipated delay in performing any requirement of this Order. Such notification shall be made by telephone to EPA's RPM within forty eight (48) hours after any Respondent first knew or should have known that a delay might occur. Respondents shall adopt all reasonable measures to avoid or minimize any such delay. Within five (5) business days after notifying EPA by telephone, Respondents shall provide written notification fully describing the nature of the delay, any justification for delay, any reason why Respondents should not be held strictly accountable for failing to comply with any relevant requirements of this Order, the measures planned and taken to minimize the delay, and a schedule for implementing the measures that will be taken to mitigate the effect of the delay. Increased costs or expenses associated with implementation of the activities called for in this Order is not a justification for any delay in performance.

XVIII. ASSURANCE OF ABILITY TO COMPLETE WORK

A. Respondents shall demonstrate their ability to complete the Work required by this Order and to pay all claims that arise from the performance of the Work by obtaining and presenting to EPA within thirty (30) days after approval of the RD Work Plan, one of the following: (1) a performance bond; (2) a letter of credit; (3) a guarantee by a third party; or (4) internal financial information to allow EPA to determine that Respondent has sufficient assets available to perform the Work. Respondents shall demonstrate financial assurance in an amount no less than \$14,500,000, the estimate of cost for the Remedial Design and Remedial Action. If Respondents seeks to demonstrate ability to complete the Remedial Action by means of internal financial information, or by guarantee of a third party, they shall re-submit such information annually, on the anniversary of the effective date of this Order. If EPA determines that such financial information is inadequate, Respondents shall, within thirty (30) days after receipt of EPA's notice of determination, obtain and present to EPA for approval one of the other three forms of financial assurance listed above.

B. At least seven (7) days prior to commencing any work at the Site pursuant to this Order, Respondents shall submit to EPA a certification that Respondents or their contractors and subcontractors have adequate insurance coverage or have indemnification for liabilities for injuries or damages to persons or property which may result from the activities to be conducted by or on behalf of Respondents pursuant to this Order.

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Respondents shall ensure that such insurance or indemnification is maintained for the duration of performance of the Work required by this Order.

XIX. UNITED STATES NOT LIABLE

The United States, by issuance of this Order, assumes no liability for any injuries or damages to persons or property resulting from acts or omissions by any or all Respondents, or their directors, officers, employees, agents, representatives, successors, assigns, contractors, or consultants in carrying out any action or activity pursuant to this Order. Neither EPA nor the United States may be deemed to be a party to any contract entered into by any or all Respondents or their directors, officers, employees, agents, successors, assigns, contractors, or consultants in carrying out any action or activity pursuant to this Order.

XX. ENFORCEMENT AND RESERVATIONS

A. EPA reserves the right to bring an action against Respondents under Section 107 of CERCLA, 42 U.S.C. § 9607, for recovery of any response costs incurred by the United States related to this Order. This reservation shall include but not be limited to past costs, direct costs, indirect costs, the costs of oversight, the costs of compiling the cost documentation to support oversight cost demand, as well as accrued interest as provided in Section 107(a) of CERCLA.

B. Notwithstanding any other provision of this Order, at any time during the response action, EPA may perform its own studies, complete the response action (or any portion of the response

action) as provided in CERCLA and the NCP, and seek reimbursement from Respondents for its costs, or seek any other appropriate relief.

C. Nothing in this Order shall preclude EPA from taking any additional enforcement actions, including modification of this Order or issuance of additional Orders, and/or additional remedial or removal actions as EPA may deem necessary, or from requiring Respondents in the future to perform additional activities pursuant to CERCLA, 42 U.S.C. § 9606(a), et seq., or any other applicable law. Respondents shall be liable under CERCLA Section 107(a), 42 U.S.C. § 9607(a), for the costs of any such additional actions.

D. Notwithstanding any provision of this Order, the United States hereby retains all of its information gathering, inspection and enforcement authorities and rights under CERCLA, RCRA and any other applicable statutes or regulations.

E. Each Respondent shall be subject to civil penalties under Section 106(b) of CERCLA, 42 U.S.C. § 9606(b), of not more than \$25,000 for each day in which it willfully violates, or fails or refuses to comply with this Order without sufficient cause. In addition, failure to properly provide response action under this Order, or any portion hereof, without sufficient cause, may result in liability under Section 107(c)(3) of CERCLA, 42 U.S.C. § 9607(c)(3), for punitive damages in an amount at least equal to, and not more than three times the amount of any costs incurred by the Fund as a result of such failure to take proper action.

- F. Nothing in this Order shall constitute or be construed as a release from any claim, cause of action or demand in law or equity against any person for any liability it may have arising out of or relating in any way to the Site.
- G. If a court issues an order that invalidates any provision of this Order or finds that any Respondent has sufficient cause not to comply with one or more provisions of this Order, Respondents shall remain bound to comply with all provisions of this Order not invalidated by the court's order. Each Respondent is jointly and severally liable with all requirements of the Order.

XXI. ADMINISTRATIVE RECORD

Upon request by EPA, Respondents must submit to EPA all documents related to the selection of the response action for possible inclusion in the administrative record file.

XXII. EFFECTIVE DATE AND COMPUTATION OF TIME

This Order shall be effective fifteen (15) days after the Order is signed by the Director, Hazardous Waste Management Division. All times for performance of ordered activities shall be calculated from this effective date.

XXIII. OPPORTUNITY TO CONFER

A. Respondents may, within five (5) days after the date this Order is signed, request a conference with EPA's Director of the Hazardous Waste Management Division, or whomever the Director may designate except for the RPM, to discuss this Order. If requested, the conference shall occur within 14 days of the request. The conference shall take place at 75 Hawthorne Street,

San Francisco, California.

B. The purpose and scope of the conference shall be limited to issues involving the implementation of the response actions required by this Order and the extent to which Respondents intend to comply with this Order. This conference is not an evidentiary hearing, and does not constitute a proceeding to challenge this Order. It does not give Respondents a right to seek review of this Order, or to seek resolution of potential liability, and no official stenographic record of the conference will be made. At any conference held pursuant to Respondents' request, Respondents may appear in person or by an attorney or other representative.

Requests for a conference must be by telephone followed by written confirmation mailed that day to Janet Rosati, RPM, (415) 744-2247, 75 Hawthorne Street, San Francisco, CA 94105.

So Ordered, this 30 day of Sept., 1991.

Director, Hazardous Waste Management Division

U.S. Environmental Protection Agency